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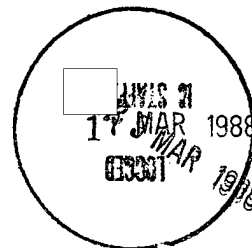


NATIONAL DRUG POLICY BOARD

Washington, D.C. 20530

MAR 16 1988

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FROM:

John C. Lawn
John C. Lawn, Chairman
Intelligence Committee of the
National Drug Policy Board

SUBJECT:

Summary of NDIC Meeting on 3/4/88

TO:

National Drug Intelligence Committee
(See Distribution)

On Friday, March 4, 1988, the National Drug Intelligence Committee received status reports from the Legal Issues Working Group and the NDIC Working Group. The following due dates and actions are noted for the committee.

(1) The classified report by the Legal Issues Working Group was distributed. Please provide written comments to me by April 11, 1988. After review of these formal comments, we will refer the report on to the Policy Board. If any agency needs a copy of the draft report, please contact Deborah Meyers on 633-1141.

(2) The first step in the NDIC's intelligence strategy is to identify our collective drug intelligence needs. The draft paper entitled "Drug Intelligence Needs" was distributed. Comments are due in writing or by phone to Patrick Tarr (633-1071) on March 21, 1988.

(3) The NDIC intelligence strategy, which we approved last November, has been revised in accordance with Policy Board Staff instructions. Agencies were to notify Patrick Tarr by March 7, 1988, if the unclassified strategy was not acceptable. The revised strategy (enclosed) has been submitted to the Policy Board Staff for further distribution to the Congress.

(4) A draft of the intelligence chapter for the National Drug Policy Board's FY 1987 Progress Report is enclosed. Please provide your comments on this chapter to Patrick Tarr by March 18, 1988.

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(5) On March 28, 1988, Mr. Thomas Byrne will hold an NDIC Working Group meeting. He will notify the working group of the time and the agenda.

Mr. Howard Gehring, Director of NNBIS, distributed a study on the NNBIS intelligence function. The study was prepared by the Intelligence Community Staff at the request of NNBIS. The NDIC agreed to refer this report both to the NDIC/WG for discussion at the March 28 meeting and to EPIC management and the EPIC Advisory Board.

Finally, the Legal Issues Working Group proposed that the Committee adopt general language on the protection of intelligence sources and methods. The committee agreed that all Policy Board committees and agencies should adopt the following language where appropriate: "Ensure that procedures and techniques are adopted by the law enforcement agencies to protect intelligence sources and methods."

Enclosures:

- "Drug Intelligence Needs" (Draft)
- "Drug Intelligence Strategy and Implementation Plan" (Final)
- "Drug Intelligence" Chapter of FY '87 Progress Report (Draft)

cc: Mr. Keating, Acting Chairman
NDPB Enforcement Coordinating Group

Mr. Pickens, Exec. Director, NDPB

NATIONAL DRUG INTELLIGENCE COMMITTEE (NDIC)

Administrator, Drug Enforcement Administration -- Chairman

Director, Central Intelligence Agency

Commissioner, United States Customs Service

Commandant, United States Coast Guard

Deputy Assistant Secretary of Defense for Drug
Policy and Enforcement, Department of Defense

Director, Federal Bureau of Investigation

Assistant Secretary of State, Bureau of
International Narcotics Matters

Commissioner, Immigration and Naturalization
Service

Director, National Institute on Drug Abuse

Assistant Secretary (Enforcement), Department
of the Treasury

Program Associate Director for Economics and
Government, Office of Management and Budget

Director, Defense Intelligence Agency

Director, National Security Agency

Director, National Narcotics Border
Interdiction System

Counsel for Intelligence Policy, Office of
Intelligence Policy & Review, DOJ

Director of Intelligence Community Staff

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EXECUTIVE SUMMARY

Drug Intelligence Strategy and Implementation Plan

National Drug Intelligence Committee

Policy

The National Drug Intelligence Committee (NDIC) was formed following the May 1987 National Drug Policy Board Directive which designates the Drug Enforcement Administration (DEA) to be the lead agency for drug intelligence. Chaired by the Administrator of DEA, the NDIC established a Working Group to prepare a Drug Intelligence Strategy and Implementation Plan that was requested by the Attorney General as Chairman of the National Drug Policy Board. The strategy and implementation plan that follows uses the Policy Board's National and International Drug Law Enforcement Strategy as its basic guiding document.

To be most effective, law enforcement and other drug control programs must be directed at those drug threats that are both substantial and vulnerable. Expanded and improved intelligence collection, analysis, and dissemination is essential to effective program design. Since good intelligence is a prerequisite to the effective deployment of drug control resources, it is the first among priorities and must be developed to support each of the major drug abuse functions--international programs, licit drug control, investigation and prosecution, interdiction, prevention, rehabilitation, and treatment. This diversity of programs and functions, and the complex intelligence structures supporting

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them, requires better coordination to avoid duplication of effort and the waste of resources. Under the National Drug Policy Board, the National Drug Intelligence Committee is responsible for ensuring proper implementation of the following policy:

Examine and improve all aspects of the intelligence programs and processes currently supporting drug supply and drug demand reduction strategies.

In order to improve the evaluation and planning associated with the programs and projects enumerated in this Drug Intelligence Strategy and Implementation Plan, the NDIC intends to expand the National Strategy guidance into more definitive concepts of interaction between the Drug Intelligence and National Foreign Intelligence Communities. This will provide for the comprehensive examination of intelligence support to drug law enforcement as a mandatory precursor to most improvements.

Representing the classic intelligence cycle, the following six strategies circumscribe the totality of our Federal drug intelligence programs.

Strategy

- Strategy 1: Determine the drug intelligence needs of all entities engaged in drug supply and drug demand reduction, to enable them to better achieve their assigned responsibilities.
- Strategy 2: Formulate and issue drug information collection requirements and responsibilities, both foreign and domestic.
- Strategy 3: Continue and improve field collection efforts, and ensure the unimpeded flow of information to intelligence processors and consumers.

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Strategy 4: Maintain and integrate systems for communication, storage, retrieval, and sharing of intelligence information.

Strategy 5: Continue and improve drug and drug-related intelligence analysis and estimation for tactical, operational, and strategic purposes.

Strategy 6: Ensure the timely and appropriate dissemination of useful drug intelligence products.

Programs and Recommendations

All of the agencies contributing to the fight against drug abuse and drug trafficking have developed programs and action items to carry out these six strategies. Collectively they represent implementation of the National Drug Intelligence Strategy. In addition, many initiatives are in various stages of planning. The National Drug Intelligence Committee, to enhance drug intelligence support to our supply reduction and demand reduction efforts, recommends the following:

- (1) Establish an interagency group to identify and coordinate annual drug intelligence needs, and to coordinate the tasking of requirements and responsibilities. This includes identifying, by March 1988, new drug information sources or collection capabilities for consideration by the NDIC.
- (2) By April, 1988, each agency should review its field collection system and identify potential enhancements.
- (3) Beginning June, 1988, and periodically thereafter, the EPIC Advisory Board will report to the NDIC on such matters as: computer enhancements to EPIC functions; relationships between EPIC and C³I centers; productivity and utility of EPIC functions; etc.
- (4) By January, 1988, the FBI and DEA will refine procedures for receiving, handling, storing and disseminating classified intelligence information for investigative and prosecutorial use.
- (5) The NDIC should review dissemination procedures for both law enforcement and National Intelligence to assure that drug intelligence is being provided to the right agencies on a timely basis.

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Many of these recommendations, if implemented, will address more than one of the six strategies and simultaneously improve tactical, operational, and strategic intelligence products. Correlatively these improvements will support our drug control functions ranging from rehabilitation and education through investigation and interdiction to international programs.

Resources

As indicated in the NDEPB's National and International Drug Law Enforcement Strategy, "the El Paso Intelligence Center will be enhanced to improve its tactical intelligence support to interdiction." The new building will be ready for occupancy in fiscal year 1989. All participating agencies should anticipate making increased personnel commitments to EPIC in the coming year whether or not specific funds have been requested in the President's FY-89 budget.

The Intelligence Community Staff, in conjunction with the NIO for Narcotics as a member of the EPIC Advisory Board, will evaluate the potential use of Intelligence Community resources to enhance EPIC's capabilities in meeting its mission.

Other improvements to the drug intelligence process that are detailed in this strategy and implementation plan have been budgeted by the individual agencies.

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